

Message Text

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C O R R E C T E D C O P Y - IDENTIFICATION OF SUB-PARA A RPT A
PARA FOUR

E.O. 11652: N/A
TAGS: ILO AORG PLO IS
SUBJECT: ILO - ROUNDUP OF ACTIVITIES OF THE 195TH SESSION OF THE
GOVERNING BODY

REFS: A) GENEVA 1586; B) GENEVA 1467; C) GENEVA 1402 AND D)
GENEVA 1113

1. SUMMARY: THE 195TH SESSION OF THE ILO GOVERNING BODY
AND ITS COMMITTEES MET FEB 17 THROUGH MARCH 7 IN THE NEW ILO
HEADQUARTERS BUILDING. MAJOR U.S. POLITICAL OBJECTIVES WERE
ATTAINED WHEN GOVERNING BODY TOOK NO DECISION TO AAALL ON PLO OBSERVER

STATUS TO THE 60TH SESSION (JUNE 1975) OF THE INTERNATIONAL
LABOR CONFERENCE, AND APPROVED THE DIRECTOR GENERAL'S
RESTRAINED PROPOSALS RELATING TO CARRYING OUT OF THE ANTI-ISRAEL
RESOLUTION ADOPTED BY THE 59TH SESSION OF THE CONFERENCE IN
JUNE 1974. ON THE BUDGET FRONT, WE LOST GROUND WHEN
GOVERNING BODY APPROVED AN ASSESSMENT BUDGET FOR 1976-77 OF
\$144,407,000, AN INCREASE OF \$10 MILLION ABOVE WHAT THE
DIRECTOR GENERAL HAD PROPOSED IN JANUARY. BUDGET IS STILL
IN DRAFT, AND MUST BE APPROVED BY THE 60TH CONFERENCE.
DECISIONS ON ALL ASPECTS OF THE PROPOSED TRIPARTITE WORLD
CONFERENCE ON EMPLOYMENT WERE POSTPONED UNTIL THE MAY 1975
GOVERNING BODY, TO WHICH DIRECTOR GENERAL WILL SUBMIT A
PAPER THAT WILL BE BASIS FOR FINAL, SPECIFIC DECISIONS. END
SUMMARY.

2. DIRECTOR GENERAL'S ACTION ON CONFERENCE RESOLUTION
CONDEMNING ISRAEL.
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(A) IT IS MANDATORY FOR THE DIRECTOR GENERAL TO REPORT
TO THE GOVERNING BODY ON THE ACTIONS HE HAS TAKEN TO
IMPLEMENT CONFERENCE RESOLUTIONS.

(B) THE DIRECTOR GENERAL REPORTED THAT HE HAD SENT A
COPY OF THE RESOLUTION TO ISRAELI AUTHORITIES, SENT
DOCUMENTS SETTING OUT THE ILO'S PRINCIPLES AND

STANDARDS ON THE EXERCISE OF CIVIL LIBERTIES AND TRADE UNION RIGHTS TO EACH GOVERNMENT, INTERGOVERNMENTAL ORGANIZATION, AND EMPLOYERS OR WORKERS ORGANIZATION IN THE REGION CONCERNED, AND IS CONTINUING TO GATHER INFORMATION SO AS TO KEEP THE SITUATION UNDER REVIEW AND CONSIDER WHAT ACTION MAY BE REQUIRED. HE WILL REPORT ON THE SITUATION TO THE NEXT SESSION OF THE CONFERENCE.

(C) NUMEROUS SPEAKERS SPOKE AT GREAT LENGTH, APPARENTLY SPEAKING MORE FOR THE RECORD THAN TO MODIFY THE COURSE OF THE DIRECTOR GENERAL'S ACTION.

(D) THE GOVERNING BODY CONCLUDED BY "TAKING NOTE OF THE MEASURES TAKEN OR CONTEMPLATED" AND INSTRUCTING THE DIRECTOR GENERAL TO "PURSUE SUCH ACTION ALONG THE LINES INDICATED."

3. INTERIM REPORT OF COMMISSION ON CHILE.

(A) THE DIRECTOR GENERAL GAVE AN INTERIM REPORT (GB.195/3/1) ON THE WORK THUS FAR CARRIED OUT BY THE FACT FINDING AND CONCILIATION COMMISSION ON FREEDOM OF ASSOCIATION CONCERNING THE CASE OF CHILE, AND THE COMMISSION OF INQUIRY TO EXAMINE THE OBSERVANCE BY CHILE OF THE ILO CONVENTIONS ON HOURS OF WORK AND DISCRIMINATION IN EMPLOYMENT AND OCCUPATION.

(B) FINAL REPORTS ARE EXPECTED TO BE PUT BEFORE THE JUNE 1975 SESSION OF THE CONFERENCE.

(C) THERE WAS CONSIDERABLE SPEAKING FOR THE RECORD, AND THE DOCUMENT WAS DULY "NOTED."

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4. 1976-77 BIENNIAL BUDGET. (A) THE DIRECTOR GENERAL PREPARED THE DRAFT BUDGET ON THE BASIS OF AN EXCHANGE RATE OF 3.10 SWISS FRANCS TO THE DOLLAR, AND INITIALLY SUBMITTED IT WITH A TOTAL PRICE TAG OF \$134,783,000. DURING DEBATE IN COMMITTEE, THE OFFICE SUCCEEDED IN ADDING ON \$10 MILLION TO MEET POSSIBLE DECLINE IN DOLLAR EXCHANGE FROM 3.10 TO WHATEVER IT MAY BE IN JUNE 1975, WHEN CONFERENCE MUST APPROVE GOVERNING BODY'S PROPOSALS. THIS WAS ACCOMPLISHED BY ESTABLISHING WHAT MIGHT BE TERMED A SINGLE-PURPOSE LINE OF CREDIT IN PART ROMAN FOUR OF THE BUDGET. THIS MAY NOT TECHNICALLY BE A SPECIAL RESERVE FUND, BUT IT WILL WORK LIKE ONE. OFFICE ALSO ADDED ON \$8 MILLION TO RESTORE TO WORKING CAPITAL FUND IN CY 1976 THE SUMS THAT WILL BE WITHDRAWN IN CY 1975 TO MEET COST OVERRUNS OF APPROVED PROGRAMS. CANADIAN GOVERNMENT TOOK INITIATIVE IN

PUSHING THROUGH BOTH OF THESE INCREASES.

(B) DIRECTOR GENERAL, IN HIS TRADITIONAL REPLY TO GOVERNING BODY DEBATE OF BUDGET, PROPOSED NET REDUCTION OF PROGRAM AND NON-PROGRAM EXPENDITURES OF \$8 MILLION (AT THE 3.10 EXCHANGE RATE), AND INDICATED THAT THIS MEANT THERE WOULD BE NO NET PROGRAM GROWTH IN 1976-77.

(C) ADD-ONS DESCRIBED IN (A) AND REDUCTIONS IN (B) NETTED OUT TO GIVE A TOTAL ASSESSMENT BUDGET FOR 1976-77 OF \$144,407,00, OR \$10 MILLION MORE THAN THE DIRECTOR GENERAL PUT IN HIS DRAFT BUDGET. THE ADD-ONS TO REPLENISH THE WORKING CAPITAL FUND AND TO PROVIDE FOR CURRENCY FLUCTUATIONS WILL BE ASSESSED IN CY 1976. THUS, THE TWO YEARS OF THE BIENNIUM ARE UNEQUAL. CY 1976 WILL BE \$81,253,500, AND CY 1977 \$63,153,500. THIS MEANS THAT THE US CONTRIBUTION IN CY 1976 WOULD BE APPROXIMATELY 80 PERCENT GREATER THAN IN CY 1975.

(D) USDEL STATED IN COMMITTEE AND IN PLENARY THAT IT COULD NOT SUPPORT EITHER INCREASED FUNDING FOR CY 1975 OVERRUN, OR PROPOSED 1976-77 BUDGET. OTHER GOVERNMENTS OPPOSING OR RESERVING POSITION ON 1976-77 BUDGET WERE USSR, JAPAN, BULGARIA, ARGENTINA, MEXICO, MOROCCO, DAHOMEY, UKRAINE, UGANDA, FRG, ITALY, SPAIN, MAURITANIA, ECUADOR, COLOMBIA, INDIA, PANAMA. SUPPORTING WERE CANADA, UNCLASSIFIED

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AUSTRALIA, JAMAICA AND FINLAND, ON BEHALF OF NORDIC COUNTRIES.

(E) WE POINT OUT AGAIN THAT WHAT ISSUES FROM GOVERNING BODY ACTION AT THIS TIME IS STILL A DRAFT BUDGET, ONLY IT HAS NOW BECOME THE GOVERNING BODY'S PROPOSAL RATHER THAN THE DIRECTOR GENERAL'S. THIS DRAFT WILL BE SUBJECT TO REVIEW, IF NECESSARY, AT MAY 1975 SESSION OF GOVERNING BODY. MOST LIKELY CAUSE OF A REVIEW AT THAT TIME WOULD BE SUBSTANTIAL FURTHER DECLINE IN VALUE OF DOLLAR. THIS DRAFT WILL HAVE A MANDATORY REVIEW AT THE 60TH CONFERENCE IN JUNE 1975 BY THE FINANCE COMMITTEE OF GOVERNMENT REPRESENTATIVES (NO WORKERS OR EMPLOYERS PARTICIPATE IN THIS COMMITTEE) AND WILL GO BEFORE PLENARY FOR ROLL CALL VOTE WHICH, IF ADOPTED BY TWO-THIRDS VOTE, WILL MAKE BOTH THE BUDGET AND THE ACCOMPANYING SCALE OF ASSESSMENTS OFFICIAL.

(F) THIS YEAR, AS IN 1973, TWIN PROBLEMS OF INFLATION AND DEVALUATION MADE IT IMPOSSIBLE TO LOOK AHEAD REALISTICALLY MORE THAN ONE YEAR. WHETHER WE LIKE IT OR NOT, WE ARE BACK ON AN ANNUAL BUDGET IN FACT.

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INFO OCT-01 ISO-00 OIC-02 L-02 OMB-01 TRSE-00 AF-06 ARA-10

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FM USMISSION GENEVA

TO SECSTATE WASHDC 1254

INFO USMISSION USUN NY

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5. ILO ACTION ON NEW INTERNATIONAL ECONOMIC ORDER.

(A) INTERNATIONAL ORGANIZATIONS COMMITTEE DEBATED OFFICE PROPOSALS FOR ILO RESPONSE TO THE INTERNATIONAL DEVELOPMENT STRATEGY FOR DDII AND THE PROGRAM OF ACTION FOR THE ESTABLISHMENT OF A NEW INTERNATIONAL ECONOMIC ORDER.

(B) AN OFFICE PAPER ON THIS SUBJECT WAS PUT BEFORE NOVEMBER 1974 GOVERNING BODY IN MID-SESSION, AND GB PUT OFF DISCUSSION UNTIL THE PRESENT SESSION. THAT DOCUMENT WAS REVISED IN CERTAIN IMPORTANT ASPECTS BETWEEN NOVEMBER AND FEBRUARY, AND USDEL BELIEVES THAT REVISION, WHICH WAS WORK OF EMMERIJ AND HUBERTUS ZOETEWELJ, CHIEF OF BUREAU OF ECONOMIC AND SOCIAL ANALYSIS, WAS SLIPPED BY DIRECTOR GGENERAL BLANCHARD. HE LEFT GENEVA ON A TRIP TO INDIA ABOUT THE TIME THE REVISED VERSION WAS ISSUED, AND WE WERE TOLD HE DID NOT HAVE A CHANCE TO CLEAR IT BEFORE IT WAS DISTRIBUTED.

(C) THE DOCUMENT (GB.195/I.O/1/1) CONVEYED TO USDEL CLEAR IMPRESSION THAT ILO CONSIDERS NIEO IS A FACT OF LIFE, HAS BEEN IMPOSED DULY AND PROPERLY ON THE ILO, AND ILO'S ONLY AREA FOR DECISION IS HOW THE ORGANIZATION WILL SHIFT GEARS TO CARRY OUT NIEO. USDEL MET PRIVATELY WITH BLANCHARD PRIOR TO INTERNATIONAL ORGANIZATIONS COMMITTEE SITTING AND TOLD HIM USG REGARDS NIEO AS CONTAINING POINTS THAT ARE APPROPRIATE FOR DISCUSSION, THAT IT REFLECTS ACCURATELY VIEWS AND DESIRES OF LDCS, BUT WA DO NOT REGARD IT AS A PROPERLY AGREED-TO OBLIGATION WHICH SPECIALIZED AGENCIES ARE REQUIRED TO ACCEPT AS A GUIDING POLICY. BLANCHARD APPEARED TAKEN ABACK, UNFAMILIAR WITH LATEST VERSION, AND SURPRISED AT USDEL'S VIGOROUS OBJECTIONS.

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(D) IN COMMITTEE, USDEL GAVE BLUNT STATEMENT OF US OPPOSITION TO THE OFFICE'S SEEMING ACCEPTANCE OF NIEO AS BINDING OBLIGATION, AND GOT EXTENSIVE SUMMARY OF REMARKS ENTERED IN RECORD. US WORKERS AND EMPLOYERS MADE PARALLEL STATEMENTS, AND INDIAN EMPLOYER, SPEAKING ON BEHALF OF EMPLOYER'S GROUP, MADE COMPATIBLE STATEMENT.

(E) USDEL SPOKE AGAIN IN PLENARY SESSION WHICH DISCUSSED COMMITTEE REPORT AND ALSO IN GENERAL BUDGET DEBATE, SINCE DRAFT BUDGET JUSTIFIED CERTAIN EXPENDITURES IN TERMS OF MEETING REQUIREMENTS OF NIEO. WE THINK BLANCHARD WILL BACK DOWN AND MODIFY HIS PROPOSALS FOR ILO'S RESPONSE TO NIEO.

6. TRIPARTITE WORLD CONFERENCE ON EMPLOYMENT, INCOME DISTRIBUTION AND SOCIAL PROGRESS, AND THE INTERNATIONAL DIVISION OF LABOR.

(A) THE 59TH CONFERENCE (JUNE 1974) PASSED RESOLUTION ASKING GOVERNING BODY TO CONSIDER AS A MATTER OF URGENCY THE POSSIBILITY OF HOLDING A TRIPARTITE WORLD CONFERENCE ON EMPLOYMENT, ETC. THE NOVEMBER 1974 GOVERNING BODY DECIDED THAT SUCH A CONFERENCE SHOULD BE HELD AND PROVIDED \$250,000 FOR PREPARATORY WORK. DECISIONS ON SPECIFICS OF THE CONFERENCE WERE POSTPONED UNTIL 195TH (PRESENT) SESSION, WHEN GOVERNING BODY WOULD HAVE A PAPER FROM THE DIRECTOR GENERAL WHICH WOULD SERVE AS THE BASIS FOR DECISIONS. IT IS APPARENT THAT THE OFFICE (SECRETARIAT) IS PUSHING HARD FOR THE HOLDING OF THIS CONFERENCE.

(B) THE DIRECTOR GENERAL WANTS THE CONFERENCE TO BE A SPECIAL EVENT, SEPARATE FROM AN ANNUAL SESSION OF THE INTERNATIONAL LABOR CONFERENCE. HE UNOFFICIALLY PROPOSES APRIL 1976 AS THE DATE, WITH GENEVA AS VENUE. (WE UNDERSTAND HE HAS RESERVED SPACE IN THE PALAIS DES NATIONS FOR MARCH 29-APRIL 9, 1976.) LOUIS EMMERIJ, CHIEF, DEPARTMENT OF EMPLOYMENT PROMOTION AND DEVELOPMENT, IS THE OVERALL COORDINATOR. FORMER SRI LANKA AMBASSADOR IN GENEVA, PATHARAJA, HAS BEEN GIVEN ILO STAFF APPOINTMENT AND IS IN UNCLASSIFIED

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CHARGE OF POLICY ASPECTS.

(C) ALTHOUGH APPROVING HOLDING OF CONFERENCE IN PRINCIPLE, DURING PLENARY THE GOVERNING BODY WORKER AND EMPLOYER GROUPS SOLIDLY OPPOSED HOLDING IT AS A SEPARATE MEETING IN THE SPRING AND INSISTED THAT IT BE HELD IN JUNE 1976, WHEN 60TH CONFERENCE WILL BE TAKING PLACE. THEY ALSO ARE CONCERNED THAT THE CONFERENCE WILL BE TOO ACADEMIC IN

NATURE AND NOT RELATED TO CONCRETE RESULTS. NO DECISION WAS MADE AS TO WHETHER IT SHOULD BE A SEPARATE BUT CONCURRENT MEETING, OR WHETHER IT SHOULD BE PACKED INTO THE 60TH CONFERENCE AS THE MAJOR ITEM OF DEBATE. GOVERNMENTS INDICATING SUPPORT FOR JUNE 1976 DATE INCLUDED US, CANADA, JAMAICA, JAPAN AND UK (WHICH COULD SUPPORT EITHER SEPARATE MEETING OR JUNE 76). SUPPORT FOR THE JUNE 76 DATE (I.E., RUNNING AT THE SAME TIME AS AN ALREADY SCHEDULED AND FUNDED EVENT) BASED PARTLY ON FACT THAT SEPARATE MEETING WOULD COST SUBSTANTIALLY MORE, AND PARTLY ON FACT THAT GREATER NUMBER OF HIGH LEVEL PARTICIPANTS FROM GOVERNMENTS, WORKERS AND EMPLOYERS GROUPS WOULD BE ABLE TO ATTEND A JUNE MEETING. THERE IS CONCERN THAT SEPARATE CONFERENCE WILL NOT BE

FULLY TRIPARTITE AND WILL BE POORLY ATTENDED. FURTHERMORE, THERE WILL BE AN ILO MARITIME CONFERENCE IN 1976, AND GOVERNING BODY HAD CONSIDERABLE DOUBTS THAT THE OFFICE STAFF COULD SERVICE THREE SEPARATE MAJOR CONFERENCES IN ONE CALENDAR YEAR.

(D) 1976-77 DRAFT BUDGET PROPOSES \$207,000 AS THE COST OF HOLDING CONFERENCE (IN ADDITION TO \$250,000 ALREADY ALLOCATED FOR PREPARATIONS). THIS FIGURE WIDELY CHALLENGED BY GOVERNING BODY AS BEING COMPLETELY INADEQUATE FOR SEPARATE CONFERENCE. BASED ON COMPARABLE COSTS FOR A SESSION OF THE INTERNATIONAL LABOR CONFERENCE, A TEN DAY CONFERENCE ON EMPLOYMENT PROBABLY WOULD COST ONE MILLION DOLLARS, IN ADDITION TO PREPARATORY COSTS.

(E) GB DECIDED TAKE NO ACTION THIS SESSION, AND DG AGREED SUBMIT NEW AND MORE PRECISE PAPER TO MAY SESSION GB.

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7. PERSONALITIES.

ON MARCH 4 IRVING BROWN TOOK OVER FROM BERT SEIDMAN DUTIES OF WORKER MEMBER OF GOVERNING BODY FOR REMAINDER OF THE LIFE OF THIS GOVERNING BODY; IN JUNE 1975, HE WILL HAVE TO STAND FOR ELECTION BY THE WORKER GROUP OF THE CONFERENCE. GOVERNING BODY CHAIRMAN, MOHAMMED AL ARBY KHATTABI, DID NOT SHOW UP IN GENEVA UNTIL IMMEDIATELY BEFORE PLENARY SESSION. DEPUTY DIRECTOR GENERAL JOHN W. MCDONALD, JR., TOOK OATH OF OFFICE BEFORE PLENARY SESSION ON MARCH 4 AND SAT ON FRONT BENCH DURING SITTINGS OF PROGRAM, FINANCIAL AND ADMINISTRATIVE COMMITTEE, AND DURING PLENARY. DALE

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